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Executive Development

Preparing Future Leaders:

Introducing a Competency Assessment Tool

for the

South Milwaukee Fire Department

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CERTIFICATION STATEMENT

I hereby certify that this paper constitutes my own product, that where the language of others is
set forth, quotation marks so indicate, and that appropriate credit is given where I have used the
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Abstract

The problem was that aspiring and promoted officers of the South Milwaukee Fire Department had no means to gauge their personal competencies thus exposing them to the risk of poor decision making which placed the public, their subordinates, and themselves in potential danger. Through action research, questions regarding fire service standards, laws, and acceptable practices concerning company officer competencies, competency assessment in disciplines outside of the fire service, and expectations and preparatory levels of South Milwaukee Fire Department officers were answered in an effort to confirm the need for and spur the development of a competency assessment tool consisting of specific performance requirements designed to aid these officers in knowing the competencies required to be most effective in their roles.

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Preparing Future Leaders: Introducing a Competency Assessment Tool for the South Milwaukee Fire Department

Introduction

The success of a fire department lies in the knowledge, skills and abilities of its most valuable asset, its personnel. This is especially true of its company officers. Compton (2006), feels that competent fire officers are important to the success of the fire department and their role is of great importance to the organization. Simply put, Compton states, "they are very important people" (2006, p.50). Realizing this importance, a fire department's obligation then is to provide those personnel not only with the knowledge, skills and abilities to do their jobs, but with the tools necessary to be able to assess their own personal levels of competence as they strive towards their goals of providing excellence in public service. The English adaptation of a Socratic quote states that "the wisest man is one who knows what he knows not" (Spooky, 2001, Heading, ¶1). This statement could not be more accurate for the current and future leaders of today's fire service.

The problem is that the aspiring and recently promoted first level officers of the South Milwaukee Fire Department are not being provided with a means to gauge their own personal levels of competency in relation to department-specific criteria and the expectations of supervisory personnel thus exposing them to the risk of poor decision making which places the public, their subordinates, and themselves in potential danger. According to Smoke (2005), as advancement occurs, the department and the citizens of the community benefit from having knowledgeable, productive, and effective members that know where they stand, what their abilities are and are confident in their knowledge of both.

If this problem is not addressed in the very near future, the problem will perpetuate within the South Milwaukee Fire Department and result in an under-prepared staff of company officers. This will be especially problematic when veteran officers begin to retire from the department leaving the lesser experienced officers as the core of the department command staff.

The purpose of this research is to identify the components of and introduce a departmentspecific competency assessment tool for members of the South Milwaukee Fire Department to use to become better prepared and reduce the risk of poor decision making. Although the South Milwaukee Fire Department has established both a set of minimum requirements to participate in the fire lieutenant's promotional process (Appendix A) and a job description for the fire lieutenant's position (Appendix B), they are both generic in nature and provide no measurable department-specific competencies for employees to gauge their levels of preparedness or effectiveness. Simply because a person meets the qualifications required to participate in the promotional process doesn't mean they are prepared to assume the additional responsibilities.

The following questions will be utilized in an action research methodology to examine this existing problem in the South Milwaukee Fire Department: (a) What fire service standards, laws, and acceptable practices are currently available detailing company officer competencies? (b) What do other fire departments with similar rank structures to the South Milwaukee Fire Department utilize to prepare and evaluate their aspiring officers for the transition to the new position? (c) What other occupational disciplines provide competency assessment programs for their members and what are those programs? (d) What expectations do the fire captains of the South Milwaukee Fire Department have of the fire lieutenants? and (e) How well do current company officers of the South Milwaukee Fire Department feel they were prepared for the transition to their first-level promotion?

Background and Significance

The South Milwaukee Fire Department (SMFD) is considered a combination department (WI DOC Web page, 2007, ¶4) in that it has 26 full-time staff members, including the Fire Chief, and relies upon 12 paid-on-call firefighters to complement daily on-duty staffing levels that range from a maximum of 8 to a minimum of 6. Duty shifts are separated into three platoons comprised of a fire captain, a fire lieutenant and either six or seven firefighters, depending on the shift. Recent budget cuts have resulted in the reduction in staffing on two of the three platoons. Platoons work a 24-hour day, averaging a 56-hour work week following a one-day on, one-day off, one-day on, one-day off, one-day on, four-day off rotation that is often referred to as the California Schedule. All personnel are cross-trained at either the emergency medical technician or paramedic level of emergency medical licensure.

Operating out of one fire station, the SMFD protects approximately 21,256 residents (U.S. Census Bureau, 2000) in a primary response area of nearly 4.8 square miles. In addition, the SMFD responds as part of an automatic mutual aid program for major incidents such as structure fires to three surrounding communities (Cudahy, Oak Creek and St. Francis) which increases its response area to approximately 42 square miles and 72,000 residents.

In October, 2006, Milwaukee County became a division of the Mutual Aid Box Alarm System (MABAS) which was adopted by the State of Wisconsin as the official state-sanctioned mutual aid response system. MABAS is a mutual aid organization comprised of over 550 member fire departments that has been in existence since the late 1960's and is heavily rooted throughout Northern Illinois, Southern Wisconsin, and the bordering communities from Iowa, Indiana, and Missouri (MABAS Web page, ¶1). In the event of a serious large-scale emergency, the MABAS virtually expands the SMFD's response area to include anywhere in Southern Wisconsin and Northern Illinois.

Since it's inception in 1893, the SMFD has evolved into an all-hazard department providing an extensive array of services including advanced and basic life support emergency medical services transport, fire suppression, specialized rescue response including open water, low-angle and confined space, fire inspection duties, fire prevention activities and hazardous materials response. In 2006, the SMFD responded to 2,721 requests for service with over 87% of them being emergency medical responses (Annual Report, 2006, p. 11).

The fire service of today is fast becoming the all-hazard cure-all for any challenge that faces the American public. From new incident response concerns of weapons of mass destruction and chemical and biological exposures to the traditional incidents involving sick and injured civilians or fire emergencies, firefighters and fire officers alike are being called upon to train and retain more information now than ever before. Add to this the human resources aspect of leadership and the ability to lead becomes more complex with concerns about the Fair Labor Standards Act, the Family Medical Leave Act, and diversity and harassment issues just to name a few.

Buckman (2005) makes it clear when he states that good leaders spend time learning human behavior because people skills are critical to leading. This confirms the importance of adding the dimension of training in human resource skills in addition to the knowledge of the tactile, hands-on aspect of the fire service. Sargent (2005) reaffirms this when he says that the credibility of an officer is largely based on a person's actions involving all the administrative and human resource tasks, planning, and other duties that are required of the position.

Within the past two years, the SMFD has had two opportunities to promote candidates to the lieutenant's rank, only to discover that these candidates were not fully prepared for their new positions. In one case, a candidate declined the initial offer for promotion, contingent on being offered a subsequent opening, because he felt he was not adequately prepared for the promotion and desired the extra time to try and gain the knowledge and resultant confidence he would need to become a competent fire officer. Although he personally did not feel comfortable with his level of preparedness, he did compete in a promotional testing process and finished as the

number one candidate.

In yet another occurrence, a newly promoted fire lieutenant was placed in his position and in charge of a shift his very first day. Only after experiencing what it was like to be *in charge* did he realize that his level of preparation was not sufficient for the responsibilities he had inherited by accepting the promotion. This ill-preparedness results in an increased risk of poor decision making that potentially threatens human life. "In emergency operations, it is unacceptable to not do a job right the first time . . . because it results in the potential for increased property loss or more deaths and injuries" (Smeby, 2006, p. 107). After all, the mission of the fire service since it's foundation in the early 1700's has been to save lives and preserve property and if the ability to accomplish this mission is stymied by poor preparation, the fire service is destined to fail in its service to the public.

Similar to the previous case, the above-mentioned candidate performed well during the promotional process only to find out that he had little knowledge of the competencies that were necessary to be a first-level officer. What this shows is that, even though these candidates may be the most qualified and highest ranking throughout the process, their levels of preparation are not adequate for confident, competent performance. According to Smoke (2005), company officers are expected to walk into the new job, know all the answers, and be ready to go to work.

However, according to Crane (2005), "giving an employee responsibility without instruction is an unfair burden and a risky proposition" (p. 89). It is the joint responsibility then of both the future company officer and the promoting agency to recognize the importance of the position and the critical responsibilities associated with performing the duties of that position and to assure that each is understood.

By virtue of its size, the SMFD encounters the need for promotional opportunities infrequently and sporadically. Unlike some departments that schedule their promotional exams

on a regular basis, the SMFD only conducts them when the need arises. When this occurs, candidates are given a relatively short time frame to prepare for the testing process. The SMFD does not have an officer development program and relies on the personal development of each candidate and the department's training to prepare aspiring officer candidates for the additional responsibilities.

Waite (2006) feels that organizations without a professional development program often allow a newly promoted officer to succeed or fail through trial and error which can be detrimental to the organization. Unfortunately, assumptions are made to the competency levels of SMFD personnel since there are no established competencies to measure them against.

According to Crane (2005), supervisors may simply assume that their expectations are understood. Smoke (2005) goes further by stating that in order to help members prepare for advancement, and more importantly to prepare them to capably serve in the new position after advancement, new skills, knowledge, and abilities must be mastered before the person becomes eligible for promotion.

To confirm the importance of training, Martinette (2005) declares that progressive leaders understand the important link between organizational success and how well their employees are aligned with the work that needs to be done. In the fire service, getting the work done safely, effectively and efficiently means that, in addition to being well-equipped, one must be well-prepared. Being well-prepared comes directly from being well-trained. Crane (2005) acknowledges that providing strong direction and guidance in the beginning usually leads to confident performers in the end. Sargent (2005) adds that ongoing training keeps a person from misidentifying the true problem and choosing the wrong course of action.

According to Smeby (2006), leadership is observed when a company officer leads his or her company in successfully and safely conducting emergency operations. Unfortunately, we often take personnel who are inexperienced and place them in one of the most challenging positions in the fire service (Smoke, 2005). As the trend of reduced emergency responses continues and the resultant reduction in actual experience is realized, fire service personnel must rely on their training to guide them in making proper decisions. One very important aspect of this training is the knowledge of the required competencies for each level of responsibility in the organization. Subordinates cannot be expected to take on responsibilities and duties for which they have not been fully prepared (Crane, 2005). However, it is not only the younger, less senior employees who are in need of this training since, according to Crane (2005), even long term employees may not have been exposed to all areas of a department or may not have had involvement in all aspects of the service.

When we think of the fire officer's role in an organization, we usually think of his/her duties in leading subordinate personnel at incident scenes. However, a large part of the officer's time has to be spent managing personnel, resources, and programs (Ward, 2006). These responsibilities are often required away from the incident scene while back at the fire station. According to Baldridge (2002), an organization's success depends increasingly on the knowledge, skills, creativity, and motivation of its employees and therefore the organization must share its knowledge so its employees can better serve the customers and contribute to achieving their strategic objectives. Johnson (2004) asks us to consider the number of people we know who were promoted because they were good fireground officers but who had no formal preparation in management and leadership skills. According to the Assessment Specialists Website, "when selecting people for promotion, otherwise excellent employees have too often been miscast into roles they could not perform satisfactorily" (2007, ¶9). Of course, in the fire service, this miscasting of roles could be potentially dangerous.

It is unfortunate, but regardless of the promotional system in place, many of the newly promoted officers are not fully prepared for the new duties they face (Smoke, 2005). As stated by Nahayandi (2006), leaders cannot achieve their full potential unless they know who they are and where they are going. Obviously, knowing and understanding the competencies required of a certain position becomes a vital part of the aspiring officer's career development plan.

By applying the findings of this applied research to develop a competency assessment tool for the SMFD, the course goal of the National Fire Academy's Executive Development course of affecting change within the current and future leadership of the department will be met (ED-Student Manual, 2006, p.SM 0-3). Furthermore, this applied research project will address an issue that is at the forefront of the operations of the SMFD and will be completed in line with the United States Fire Administration's (USFA) 5-year operational objective of responding appropriately and in a timely manner to this emergent issue (USFA Web page, 2007). As stated earlier, if this problem is not addressed in the very near future, the problem will perpetuate within the SMFD and result in an under-prepared staff of company officers.

Literature Review

This component of the research project began with the determination that the following research questions would be answered best through a literature review: What fire service standards, laws and acceptable practices are currently available detailing Company Officer competencies? and, What other occupational disciplines provide competency assessment programs for their members and what are those programs?

The National Fire Protection Association (NFPA), considered the world's leading advocate of fire prevention and an authoritative source on public safety (NFPA Web page, ¶2), has developed NFPA 1021, the Standard for Fire Officer Professional Qualifications. According to the NFPA (2003), the intent of the technical committee tasked with creating this document

was to develop clear and concise job performance requirements that would be useful in determining if an individual, when measured to the standard, possessed the skills and knowledge to perform as a fire officer. From the literature, it is evident that professional competencies could be formulated from these job performance requirements. To further validate the usefulness of the document, the NFPA (2003) states that these professional qualification standards would be useful to both the employee and the employer in developing a plan for the individual's growth within the organization.

Since the NFPA has developed *NFPA 1021* as a nationally accepted consensus standard that can be adopted by any fire department across the country, it contains no department-specific criteria that would assist an aspiring fire officer in preparing for promotion within his/her individual department. In addition, there are no provisions for incumbent fire officers to gauge their own level of personal competence. The State of Wisconsin has officially adopted *NFPA 1021* in the Department of Commerce, *COMM 30 standard*, *Fire Department Health and Safety* (WI DOC, 2002). Through adoption in *COMM 30*, *NFPA 1021* becomes more than a nationally accepted consensus standard in that it becomes a legally enforceable element of law.

COMM 30 also requires that newly promoted fire officers be given the opportunity to take a basic officer training program within 12 months of appointment. This officer training program must meet the minimum requirements specified by: (a) The Wisconsin Technical College System Board (WTCSB), (b) An approved state apprenticeship program, (c) An inhouse training program approved by the WTCSB, or (d) NFPA 1021 (COMM 30, p.4).

The officer training program approved by the WTCSB is based on the curriculum developed by the Maryland Fire and Rescue Institute (MFRI). One important element of this curriculum is known as the Preceptorship Experience (Appendix C), a mandatory eight-hour requirement that is designed to familiarize the fire officer with first-hand involvement in several

aspects of the role of the fire officer including communications, pre-planning, incident management systems, and tactical decision-making (MFRI, 1999, p. xxxi). The importance of proper preparation for these aspiring leaders must be emphasized since their leadership skills are critically important in that organizations rise and fall on the quality of their leaders (Buckman, 2005).

According to the MFRI curriculum, "It is focused on an individual who is a firefighter today and by various processes becomes a first-line supervisor tomorrow" (1999, p. xxxi). The preceptor serves as a recognized expert in the fire service and is chosen by the aspiring fire officer to assess the candidate in relation to a pre-determined set of criteria specific to the fire officer's role as defined in the MFRI curriculum. As is the case with *NFPA 1021*, the criteria used for assessing the individual during the preceptorship experience is quite generic and provides no department-specific guidance.

The need to explore other occupational disciplines that provide competency assessment programs for their members in response to question "c" stems from a desire to compare what is happening outside of the fire service to what has been developed specifically for the fire service. The review revealed that the most prevalent of those occupations are the medical field, especially nursing, the armed forces, especially the Army, and the accounting field, namely certified public accountants. Lesser prevalent is the human resource field where competency assessing is becoming more commonplace, but is not yet as well established as in the aforementioned occupations.

According to Whelan (2006), the health care industry is facing changes that are creating challenges for leaders in acute-care organizations. One of the greatest challenges being faced is ensuring a competent nursing staff to adapt to the greater demands that are being placed on it due to more acutely ill patients who are subjected to shorter hospital stays. Concerns about patient

safety, geographic variations in patient care, and poor customer service for patients have led the medical profession's attempts to regulate itself (Leach, 2002).

Competency, as defined by Whelan (2006), is the assessment of the employee's ability to perform the skills and tasks of his or her position as defined in the job description. This definition fits into how the fire service looks at competency, however, the challenge lies in developing a standardized, job-related, competency measurement tool. After all, it is important for leaders of an organization to know that their employees are able to do their jobs (Whelan, 2006). In order for the leaders to know that their employees are competent, a measurable set of competencies is required for the employee to be measured against. "Competencies are just a part of the process of maintaining a high quality workforce" (Whelan, 2006, p.199).

Experienced staff members can, and should, provide valuable insight into developing the competencies that need to be assessed. According to Zigmont (2007), each fire department does not have to reinvent the wheel when it comes to determining competencies as it is always easier to refer back to a consensus standard for determining the competencies rather than creating its own. Smoke (2005) suggests that one way to do this is to enlist the help of respected fire service professionals to define the company officer's job and to define the competency requirements that address the knowledge, skills, and abilities needed to perform that job. To accomplish this, an organization must identify exiting competencies relating to leadership needs as well as to the needs of the department and the community it serves (Johnson, 2004). Many of the competencies seen in the writings of the medical occupations, especially those concerning customer service, could cross over into the fire service.

The nursing field identifies three distinct competency assessment methods: the Performance Based Development System (PBDS), which focuses on critical thinking, interpersonal relations and technical skills; Skills Days, a simple assessment of technical skills;

and Competency-Based Orientation (CBO), whose three essential components are competency statements, critical behaviors, and learning options. According to Whelan (2006), competency statements are the set of performance outcomes that an employee is expected to demonstrate.

Of the three methods in use, the PBDS and CBO Methods appear to be the ones most closely matched for use by the fire service since they center on critical thinking, interpersonal relations, and technical skills and are based on competency statements from which an individualized development plan could be realized. These competency statements are very similar to the job performance requirements provided in the *NFPA 1021* standard and the competencies listed in the MFRI Preceptorship Experience exercise.

The nursing field is not the only medical discipline that utilizes competency assessments. Physicians are also subjected to competency evaluations as the assessments play an integral role in helping them identify and respond to their own learning needs (Epstein, 2007). According to Epstein & Hundert (2002), good assessment is a form of learning and should provide guidance and support to address continuing education needs. Ideally, the assessment of competence should provide insight into the actual performance of the assessee, as well as his or her capacity to adapt to change, explore new knowledge, and improve overall performance.

It is the goal of the health care industry to improve patient care by continually assessing the competency of those responsible for providing that care. In addition, Epstein & Hundert state that assessments are intended to provide useful feedback about individual strengths and weaknesses in order to guide future learning and to foster habits of self-reflection and self-remediation (2002).

The Management Sciences for Health (MSH) organization has developed a Supervisor Competency Self-Assessment Inventory that is designed to provide supervisors with a tool to assess their own competence and performance as supervisors and use the results to develop a

self-improvement plan. According to the MSH Web page, "the tool is organized according to the major functions that supervisors perform: gaining acceptance, work planning, motivation, performance review, counseling, conflict resolution, and time management" (2006, ¶2). These competencies form the cornerstone of good supervisor performance and would benefit any occupation, including the fire service, if developed properly.

Further review of literature revealed that the military has also developed a strong background in competency assessment. Although all branches of the military have some form of officer training or candidate school, the Army has a long history of assessment, beginning with group testing during World War I and continuing today. In April, 2002, the Army Training and Leader Development Panel (ATLDP) released the results of a survey they conducted with 35,000 noncommissioned officers (Campbell, Heffner & Knapp, 2005). These results showed that there is a need for regular assessment of soldiers' skills.

The Army Research Institute has taken competency assessment to a higher level and provides more guidance to their personnel in how the necessary competencies are developed and brought into their operation. According to Campbell et al. (2005), good assessment leads to good decisions, which leads to an overall increase in organizational performance. Furthermore, a competency-based human resource function may facilitate the alignment of individual performance with organizational success (Catano, V., Day, A., & Newsome, S., 2003).

The purpose in establishing competencies for leaders should be to better define what functions leaders must perform to make themselves and others in their organizations effective.

According to Catano et al., (2003), when competencies are tied to the goals and objectives of an organization, all personnel, regardless of their functions, can be aligned to achieve organizational goals. By giving employees a good description of what they need to know to be effective, they

will have a better understanding of not only the requirements of the position, but a better defined path for career development.

Falleson and Horey (n.d.) feel that employees want information about what they are required to do or confirmation of what they think they are supposed to do in their jobs and positions. This information, Falleson and Horey feel, amounts to the competencies that have become the building blocks of leadership selection and development processes (n.d.).

In 2004, the Army introduced an assessment prototype test that was designed to measure basic soldiering performance and knowledge requirements. Although it was labeled as basic measurement, it involved approximately 280 computer-based items (Campbell, et al., 2005). After participating in the assessment, over 70% of the participants felt the test was very effective in assessing their levels of proficiency (Campbell, et al., 2005). Essential to this program was the concept of soldier preparation. According to Campbell, et al., "Soldiers must be given information about what will be expected of them and tools to help them prepare" (2005, p.9).

In addition to this prototype test, the Army has developed a prototype self-assessment system to accompany the soldier during his/her development. This system provides individuals with the means to judge their strengths and weaknesses in preparation for promotion and provides opportunities for learning how to study. This self-assessment system will also provide the individual with the competencies he/she need to achieve the goals of the organization and to prepare for future promotion.

The results of both the assessment and self-assessment prototype tests are used in conjunction with other components of the promotional process as a way to gauge the soldier's readiness for promotion. Campbell et al., further identified the operational concept of the U.S. Army's self-assessment tools used in the Non-Commissioned Officer (NCO) Advancement Program as being used to gauge preparation for promotion and to help soldiers prepare for

testing (2005).

The final occupational discipline with noteworthy work in the area of competency self-assessment is that of the certified public accounting (CPA) field. The American Institute of Certified Public Accountants (AICPA) has established a Web based Competency Self-Assessment Tool (CSAT) that provides current and future CPA's with a basis for self-assessment and career planning. According to the AICPA Web page (2004, ¶2), the self-assessment tool supports learning development and has been designed to assist the CPA in creating a personalized learning and development plan by determining how well his/her overall skills and proficiencies compare to competencies developed by the AICPA.

To use the CSAT, the CPA completes an online self-assessment of personal, leadership, business, and functional competencies. A report is then generated that shows his or her areas of strength and areas needing further development plus specific guidance for improvement such as courses to take or books to read. These results, in addition to the CPA's own improvement plans and those of his/her supervisor, become a valuable career development tool, preparing the assessee for future advancement (AICPA, 2003, ¶4). This system seems to be more comprehensive than those of the other occupations mentioned previously in that it makes actual recommendations of ways to improve.

Although the information gathered through this literature review has been geared towards the effectiveness of competency assessments, there have been some limitations identified, as well. Epstein & Hundert (2002) identified the need for training in the use of the specific self-assessment tool that is chosen and avow that if the assessee does not receive the necessary training on the tool, the validity and accuracy of the self-assessment is questionable since the results are more closely linked to the assessee's self-confidence and self-efficacy rather than the criteria itself. In addition, Davis et al., (2006) concluded that physicians have a limited ability to

self-assess accurately and further question their ability to judge their own performance, calling for a careful evaluation of the role that self-assessment plays in life-long learning and in patient care.

We have seen from this literature review that several national and state organizations have established competencies for first level fire officers. These competencies, however, are generic in nature and do not provide specific department-related guidance for the aspiring or newly promoted officer. Also, this literature review has revealed that various occupational disciplines outside of the fire service utilize some form of competency assessment to provide their workforces with both a means to evaluate their own personal levels of effectiveness and preparedness and as a vital component of a career development process which, in many cases, leads to promotion. In addition, the value and the downfalls of self-assessment and the limitations experienced by certain occupational disciplines were explored.

Procedures

The procedures enlisted for this applied research project consisted of research questions, a review of relevant literature, and the completion of three feedback instruments, two internally to the SMFD and one externally to select fire departments. The internal instruments were designed to obtain feedback from the current SMFD lieutenants and captains and were returned by 100% (6 of 6) of the participants. To fulfill the information gathering objective, online feedback instruments were developed using the services provided by the SurveyMonkey.com Website. The Website link to the appropriate instrument was then distributed via e-mail to the selected members or departments and the results obtained from the SurveyMonkey.com Website.

An action research methodology was used to determine the need for, identify the components of, and introduce a department-specific competency assessment tool for the SMFD. The following questions were asked: (a) What fire service standards, laws and acceptable

practices are currently available detailing company officer competencies? (b) What do other fire departments with similar rank structures to the South Milwaukee Fire Department utilize to prepare and evaluate their aspiring officers for the transition to the new position? (c) What other occupational disciplines provide competency assessment programs for their members and what are those programs? (d) What expectations do the fire captains of the South Milwaukee Fire Department have of the fire lieutenants? and (e) How well do current company officers of the South Milwaukee Fire Department feel they were prepared for the transition to their first-level promotion?

A search of the vast collection of materials in the Learning Resource Center (LRC) at the National Fire Academy in Emmitsburg, Maryland, provided several resources relevant to the subject matter of fire officer competencies, standards, and acceptable practices (Question "a"). Literature relevant to question (a) was found to be the NFPA Standard for Fire Officer Professional Qualifications (NFPA 1021), the State of Wisconsin Department of Commerce, Chapter Comm 30, Fire Department Safety and Health Standards and from the Fire Officer I curriculum developed by the Maryland Fire and Rescue Institute.

Information relevant to question (c) was found through an extensive Internet search using the Google search engine utilizing keywords such as; competency assessment, employee competencies, self-assessment, and job performance requirements. Occupational disciplines outside of the fire service such as the medical field (nursing), military (U.S. Army), and certified public accounting were found to use competency assessment extensively. Much of this information was derived from on-line journals or research papers posted on the respective Web sites as listed in the references section.

In order to answer questions (b), (d) and (e), three separate feedback instruments were developed and completed by the appropriate target group. An external feedback instrument and

accompanying cover letter (Appendices D & E) were distributed to the fire chief, other chief fire officer or training officer of 25 fire departments (Appendix F) with similar rank structures to the SMFD in an attempt to gather information for question (b). These 25 departments were identified through personal knowledge of the author and involve fire departments in which the first level fire officers share similar responsibilities to those of the SMFD fire lieutenants. It is the author's belief that the feedback instruments were completed honestly and objectively by the persons to whom the invitations to participate were distributed via electronic mail.

One internal feedback instrument (Appendix G) was distributed to the current lieutenants of the SMFD for information to support question (e), while a second instrument (Appendix H) was distributed to the current fire captains for answers to question (d). Both of these internal instruments were distributed through the SurveyMonkey.com Website service with verbal confirmation that they were completed by the intended persons. For this reason, it is the author's belief that they were completed honestly and objectively by the intended recipients.

Personal knowledge has also been shared by the author who is currently the most senior fire captain with the SMFD. In the rank structure of the SMFD, the fire captain is the direct supervisor of the fire lieutenant and reports directly to the fire chief with no additional rank levels between. For this reason, it was felt the best source of information regarding the expectations of the fire lieutenants would be the fire captains.

Results

In this research, fire questions were asked. Question number one asked, what fire service standards, laws, and acceptable practices are currently available detailing company officer competencies? A thorough search of available literature revealed that a national standard existed whose purpose was to specify the minimum job performance requirements for service as a fire officer. NFPA 1021, The Standard for Fire Officer Professional Qualifications, 2003 edition,

was found to define progressive levels of performance required at the various levels of officer responsibility. Being a national standard, these job performance requirements are written in a generic format to allow adoption by any fire service organization.

A review of the State of Wisconsin, Department of Commerce, Chapter Comm 30, Fire Department Safety and Health Standards, revealed that fire officers in the State of Wisconsin were required to be offered the opportunity to attend a fire officer certification program that met or exceeded the requirements of the Fire Officer I curriculum developed by the Maryland Fire and Rescue Institute (MFRI). It was noted that the requirement was for the opportunity to be offered to attend the program and no requirement existed mandating attendance in the program. The mandate to complete the program would have to be a local department requirement.

The MFRI curriculum was examined and found to include a component known as the Preceptorship Experience. This Preceptorship Experience is a mandatory eight-hour requirement that is designed to familiarize the fire officer with first-hand involvement in several aspects of the role of the fire officer including communications, pre-planning, incident management systems, and tactical decision-making (MFRI, 1999, p. xxxi). Once again, this material is not department specific and involves criteria that are generic to any fire department across the country.

Question number two asked, What do other fire departments with similar rank structures to the South Milwaukee Fire Department utilize to prepare and to evaluate their aspiring officers for the transition to the new position? To answer this question, an external feedback instrument, whose results are listed in Appendix I, was prepared in which respondents were asked several questions, including what program(s) does your department have to prepare aspiring first-level company officers for future promotion? Ninety-two percent (23 of 25) of the external feedback instrument invitees participated in the instrument with the results detailed in Appendix I.

Because this instrument was conducted using a blind study approach in which the author desired anonymity of the respondents, it was impossible to determine who the parties were that did not respond. However, although a 100% return rate was desirable, the author was satisfied with a return rate of over 90%.

The responses from the external instrument indicated that 52.2% of the respondents relied on on-the-job training to prepare their aspiring officers for promotion while an additional 30.4% had a formal officer development program and / or mentoring program (26.1%) in place. A single respondent (4.3%) reported having a self-assessment system in place while yet another 26.1% indicated having no program at all to aid in the development of aspiring officers.

Of those departments that reported having a formal officer development or mentoring program in place, 58.8% of the respondents reported using specific fire department guidelines as the criteria for the development of those programs. Other criteria used were *NFPA 1021*, *Standard for Company Officer Professional Qualifications* (29.4%) and individual State Fire Officer 1 curriculum (29.4%). Slightly over 56% of those departments reporting the existence of a formal program do not require completion of the program prior to eligibility for first-level company officer promotion.

The external feedback instrument also looked into the educational and certification requirements for first-level company officer eligibility. Over 56% of the respondents have no formal educational requirements while nearly 35% require the minimum of an associate's degree. In addition, 52.2% require certification as a State Fire Officer 1, State Firefighter 2 (47.8%), State Fire Instructor 1 (26.1%) and/or State Fire Inspector 1 (4.3%). Nearly 22% of the respondents required no formal certification level training.

An overwhelming 87% of the respondents reported having no process in place for aspiring first-level officers to self-evaluate prior to participating in a promotional process.

However, 100% of the respondents reported that a competency assessment tool would be useful for these aspiring first-level officers to determine their own personal level of competency prior to participating in the promotional process.

To answer the third question, What other occupational disciplines provide competency assessment programs for their members and what are those programs?, a literature review was conducted. The results of this literature review are revealed earlier in this paper, however, it was learned from this review that the most prevalent of the occupations outside of the fire service utilizing competency assessment programs were the medical field, especially nursing, the armed forces, especially the Army, and the accounting field, namely certified public accountants. Less prevalent was the human resources field where competency assessing is becoming more commonplace, but is not yet as well established as in the aforementioned occupations.

The fourth question, What expectations do the fire captains of the South Milwaukee Fire Department have of the fire lieutenants?, was answered by gathering responses from an internal feedback instrument distributed to the current fire captains. The results of this feedback instrument are detailed in Appendix K, however, the most noteworthy were indications that the fire captains believed it was important for the fire lieutenants to be knowledgeable in 22 of the 31 competencies provided in the feedback instrument. This determination was made by using a scale ranging from 1.00, Not Important, to 5.00, Very Important.

Of the 22 competencies receiving a designation of 4.00 or above, 6 of them, conducting incident size-up activities, establishing an incident management system, emergency scene strategies and tactics, building construction, department policies, and suggested operating guidelines, unanimously received a score of 5.00, Very Important. Further review of the results showed that none of the 31 competencies were determined by the captains to be unimportant to the first-level company officer's responsibilities nor were any deemed to be not applicable.

To answer question number five, How well do current company officers of the South Milwaukee Fire Department feel they were prepared for the transition to their first-level promotion?, the results of both of the internal feedback instruments were reviewed (Appendices J & K). From the results, it was learned that 50% of the current fire officers, both captains and lieutenants, felt they were not well prepared when they originally assumed the role of first-level company officer. These findings corroborate the assertions made about the two recently promoted lieutenants during the introduction section of this paper.

The competencies indicated as being subject to the least amount of preparation for the current SMFD officers were determined to be those that received a rating of 3.00 or below on the 1.00 through 5.00 scale. From the responses of the current captains, it was learned that 7 of the 22 competencies received a score of less than 3.00. For the lieutenants, that number was 17 of the 31. Of particular interest in the lieutenants response was that two of these competencies, building construction and department policies, were listed as being very important by the captains, as well.

The remaining competencies listed by the lieutenants indicate that preparation in the human resource aspects of leadership and management, such as conducting post-incident critiques and analysis, budgeting / finance, employee coaching, the Fair Labor Standards, Family Medical Leave, and Americans with Disabilities Acts, and motivating employees is severely lacking and needs attention.

In addition, 100% of the internal feedback instrument participants indicated that they felt that the SMFD was not providing sufficient information to assist their members in preparing for the duties of the lieutenant's position and that a competency assessment tool would be useful for aspiring first-level officers to determine their own personal level of competency prior to participating in a promotional process. As learned through the literature review, this tool would

also be instrumental in the development of newly promoted officers.

The Competency Assessment Tool (CAT) that has been developed as a result of this research can be found in Appendix L. A close examination of the document will show that it has been constructed using several resources as models for the listed competencies. The framework for its development came from the 31 competencies that made up the feedback instrument questions, as well as from NFPA 1021, Standard for Company Officer Professional Qualifications, the components of the Preceptorship Experience of the State Fire Officer 1 curriculum, and individual competencies derived from practices, policies and procedures of the SMFD.

The final area of the internal feedback instrument results indicated that 100% of the current SMFD officers felt that an associate's degree and State Fire Instructor 1 should be the minimum requirements for eligibility for first-level company officer promotion while 83% felt that State Fire Instructor 1 should be required. These findings are consistent with the SMFD's current *Fire Lieutenant's Promotional Qualifications* (Appendix A). In addition, 33% felt that State Fire Inspector 1 should be required, as well.

Discussion

The ability of an organization to maintain an effective and efficient workforce is directly related to their potential for success, for it is the personnel that are the most important and valuable asset of any organization. To accomplish this, an organization must identify existing competencies relating to leadership needs as well as to the needs of the department and the community it serves (Johnson, 2004).

The results from the feedback instruments utilized during the research for this paper showed that, although 100% of the respondents felt a competency assessment tool would be useful for aspiring first-level officers to determine their own personal level of competency prior

to participating in a promotional process, only 13% of the respondents actually have such a tool in place. These results clearly indicate that the need for such a tool has been identified, but for unknown reasons, one has yet to be developed.

Campbell et al., identified the operational concept of the U.S. Army's self-assessment tools used in the Non-Commissioned Officer (NCO) Advancement Program as being used to gauge preparation for promotion and to help Soldiers prepare for testing (2005). This is consistent with the intention of the CAT and a need identified in the research findings.

The overwhelming desire for competency assessment revealed in the feedback instrument results is consistent with the findings of the literature review. Although there were several drawbacks identified to competency assessment, the process received positive accolades in all of the literature reviewed. With that being the case, the author can only believe that it would have a very positive outcome if implemented within the SMFD. According to Catano et al., (2003), when competencies are tied to the goals and objectives of an organization, all personnel, regardless of their functions, can be aligned to achieve organizational goals. It is the achievement of these goals that then means the success of the organization.

A CAT could serve several purposes within the SMFD as both a means for a person to assess his/her own personal level of competence and as a way to develop a plan for self-improvement and career advancement. In addition, it could be used as one component of a multifaceted promotional process. To establish the competencies outlined in the CAT, departments could utilize the CAT that resulted from this research (Appendix L) or use it as a model and adapt it to their local conditions and needs. According to Zigmont, it is always easier to refer back to a consensus standard for determining the competencies rather than creating one's own (2007).

The results of the internal feedback instrument revealed that half of the current officers of

the SMFD feel that they were not adequately prepared for their new responsibilities and that all of the current SMFD officers feel that the department is not providing sufficient information to its members for preparation for promotion. According to Smoke (2005), to help members prepare for advancement, and more importantly to prepare to capably serve in the new position after advancement, new skills, knowledge, and abilities must be mastered before the person becomes eligible for promotion. Once again, one goal of the CAT is to provide this much needed knowledge to the aspiring officers.

Since half of the current SMFD officers feel they were not adequately prepared, it is obvious that better preparation of aspiring officer candidates must be the goal of the current administration of the SMFD. Even though several of the current SMFD officers are veteran department members with over 15 years of service, it is apparent that they were not subject to the appropriate competencies and therefore, never obtained the necessary knowledge to feel adequately prepared upon promotion. According to Crane (2005), even long term employees may not have been exposed to all areas of a department or have had involvement is all aspects of the service. One of the primary purposes of the CAT, then, is to assure that aspiring officers are fully prepared to face the responsibilities of the new positions they are pursuing. The importance of proper preparation for these aspiring leaders must be emphasized since their leadership skills are critically important in that organizations rise and fall on the quality of their leaders (Buckman, 2005).

Recommendations

The goal of this project was to research and identify the need for and the components of a competency assessment tool and then to develop and introduce it to the SMFD. As a result of the findings of the research, both the need for such an instrument and the competencies it would include were clearly identified. The resultant CAT, as published in Appendix L, is based on

several different resources, but primarily the recommendations garnered from the results of the feedback instruments. The other resources that were used in its development were *NFPA 1021*, *Standard for Company Officer Professional Qualifications*, the components of the Preceptorship Experience of the State Fire Officer 1 curriculum, individual competencies derived from practices, policies and procedures of the SMFD, and finally, personal experiences drawn from the career of the author.

Overall, the results of the internal feedback instruments were not fully unexpected by the author, however, the results of the external research were quite unexpected. In fact, the author admittedly did not realize that the lack of formal officer development or mentoring programs was so widespread and that the desire for a competency assessment tool was so great. These results helped confirm the need for the CAT and provided solid justification for the time spent in developing it.

An interesting and unexpected result of the external feedback instrument that was distributed was the fact that many of the respondents realized the need for such a tool and requested to see the CAT once it was developed. A commitment on the part of this author to share the CAT will mean that it will be shared with many outside departments and may be utilized as an integral part of officer development processes across the country.

The SMFD would benefit immensely by adopting this CAT as a career development tool for aspiring officers. In addition, implementing its use in aligning the department training program around the competencies included in the CAT would provide a more solid foundation in the development of all personnel. To gain approval of the CAT, it will be introduced to the current officers and fire chief of the department at a staff meeting with a request for input and feedback in return. After a review period of several weeks, the goal will be to amend the CAT, if necessary, to include any feedback provided by the officers or fire chief. After its approval by the

officers and chief, it should be adopted as part of the department's training program and made available to all department members, especially those aspiring to be promoted.

Once the CAT becomes part of the department training program, it could also be used as one component of the promotional process to assess an aspiring officer's readiness for promotion. To keep the CAT current and valid, it should be reviewed on an annual basis to include any updates or modifications to the listed competencies. It should also be evaluated for its effectiveness by soliciting feedback from those department members that have taken advantage of it and from external departments that are using it.

The results of this research have revealed that the introduction of a competency assessment tool to the South Milwaukee Fire Department is highly desired and has the potential to better prepare future leaders of the department which, in turn, will lead to more competent, confident and decisive service to our community.

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Appendix A

South Milwaukee Fire Department Fire Lieutenant's Promotional Qualifications

- 1) Minimum four years fulltime firefighting experience
- 2) Associate Degree in Fire Technology or related field, relevancy to be determined by the Police and Fire Commission
- 3) Wisconsin State Fire Officer I Certification (NFPA 1021)
- 4) Wisconsin State Fire Instructor I Certification (NFPA 1041)

Appendix B

CITY OF SOUTH MILWAUKEE POSITION DESCRIPTION

June 22, 1999 Date: Title: Fire Lieutenant Supervisor: Fire Captain

Purpose of Position:

The Fire Lieutenant is responsible for the administration and supervision of a fire company for fire suppression, hazardous material response, rescue operations, and emergency medical services. In the absence of the Captain, the Fire Lieutenant acts as shift supervisor and assumes the duties as Incident Commander, if first on the scene of an emergency.

Essential Functions:

- 1. Implements department goals and objectives, establishes work priorities, schedules and coordinates work to be accomplished per shift. In absence of Captain, is responsible for daily log, emergency calls and reports, overtime and injury reports.
- 2. Responds to alarms as an officer of the firefighting company and performs variety of fireground functions, including Incident Commander.
- 3. Responds as the officer of a medical team to bring basic or advanced emergency medical care to citizens of the community.
- 4. Participates in daily training exercises and classroom lectures and conducts classes for the fire department.
- 5. Assigns work projects and approves completed work.
- 6. Conducts demonstrations, tours and public speeches on fire safety, fire prevention, CPR, first aid, fire extinguishers, and other subjects, to the public.
- 7. Responds to general public complaints, requests for information and guidance, cooperates with surrounding communities in firefighting and rescue efforts.
- 8. Maintains discipline and insures that personnel follow department rules, regulations, and suggested operating guidelines.
- 9. Responsible for cleanliness of station and maintenance of apparatus, tools, equipment, and all other fire department property.

PHYSICAL DEMANDS OF POSITION:

- 1. Standing, walking, and sitting.
- 2. Stooping, kneeling, crouching and crawling.
- 3. Running, swimming, grappling, climbing, balancing and bending/twisting.
- 4. Reaching, feeling, talking and hearing.
- Far and near vision as follows: 20/40 in one eye and 20/100 in other eye, both uncorrected, or 20/20 in one eye and 20/40 in other eye, both corrected. No contact lenses. Color vision and peripheral vision.
- 6. Lifting, carrying, pushing/pulling: 100 lbs. Or more.
- 7. Handling, grasping and fingering: fire hose, ladders, performing CPR, utilizing patient lifting devices, etc.

- 1. Outside work place environment that is confined.
- 2. Exposure to extreme cold and normal, or hot and normal temperature changes.
- 3. Contact with water or liquids.
- 4. Exposure to loud noise with a minimum of 90 decibels and vibrations from tools, equipment, machinery, etc.
- 5. Exposure to hazardous conditions such as mechanical, electrical, chemical, burns, explosives, heights, physical injury, and fast moving vehicles.
- 6. Exposure to atmospheric conditions such as fumes, gases, noxious odors, dust, and poor ventilation.

EQUIPMENT USED:

- 1. Typewriter, calculator, copy machine, fax machine, computer terminal, telephone, and two-way radio.
- 2. Camera and measuring devices.
- 3. Power tools, hand tools, chain saws, shovels, brooms, ladders, and exhaust fans.
- 4. Car, fire truck and ambulance.
- 5. Patient restraints, first aid equipment, oxygen, electronics test equipment, general medical equipment, and patient lifting devices.
- 6. Breathing apparatus, steel tip boots, hearing and eye protection, firefighting turnout clothing, and hazardous chemical clothing.

EDUCATION/LICENSE, CERTIFICATION REQUIREMENTS:

- 1. Two year Associate degree or equivalent.
- 2. Wisconsin Emergency Medical Technician (EMT) License.
- 3. Wisconsin Driver's License.
- 4. Wisconsin Fire Officer I Certification (NFPA-1021).
- 5. Wisconsin Fire Training Instructor I Certification (NFPA-1041).

KNOWLEDGE AND SKILLS REQUIRED FOR POSITION:

- 1. Major life activities.
- 2. Effective communication, oral and written, with supervisors, peers and public.
- 3. Understanding and following work rules, suggested operating guidelines.
- 4. Read, write, add and subtract.
- 5. Knowledge of national, state and local laws and fire/safety codes.
- 6. Organize, direct, coordinate written and oral reports.
- 7. Skilled in report writing, driving, and use of computer, typewriter, telephone, two-way radio, copy machine, fax machine, calculator and adding machine.
- 8. Knowledge of fire protection systems, water supply, building construction, direct fire and rescue operations, disaster, and extinguishment of combustible and flammable materials.
- 9. Skills in firefighting, EMT, fire inspection, fire scene command, and public relations.
- 10. Fire Department administration.

FIRE OFFICER I - Preceptorship Evaluation

Preceptors should evaluate the employee and rate their level of competency in each category as "S" – Satisfactory or "U" – Unsatisfactory.

	INCIDENT PRE-PLANNING	CIRCLE ONE			
1	Knowledge of your agency's policies	S	U		
2	Ability to identify "high risk structures"	S	U		
3	Utilizes pre-plan information during response to incident	S	U		
4	Knowledge of agency's resources for incident	S	U		
5	Communicates with Officer relating pre-plan info to incident	S	U		
	EMERGENCY COMMUNICATION				
1	Knowledge of your agency's communication center and capabilities	S	U		
2	Ability to communicate during initial response with dispatch center	S	U		
3	Ability to provide radio report upon arrival at incident	S	U		
4	Ability to communicate need for additional resources with dispatch	S	U		
5	Demonstrate understanding of MAYDAY emergency signaling	S	U		
	CONDUCTING SIZE-UP ACTIVITIES				
1	Discusses pre-incident planning info with Officer	S	U		
2	Ability to identify hazards during size up upon arrival at incident	S	U		
3	Demonstrates knowledge of size-up principles and relates same to fireground operations	S	U		
4	Ability to evaluate size-up info and relate to future fire cause investigation activities	S	U		
5	Recognizes need to secure an incident scene to preserve evidence	S	U		
	ESTABLISHING AN INCIDENT MANAGEMENT SYSTEM				
1	Ability to establish and transfer command of an incident	S	U		
2	Ability to establish and direct assignments at an incident	S	U		
3	Demonstrates awareness of need to interact with media	S	U		
4	Ability to upgrade incident to multi-unit response when applicable	S	U		
5	Demonstrates awareness of need to coordinate interagency response when directed by incident commander	S	U		

	EMERGENCY SCENE TACTICAL CONSIDERATIONS					
1	Ability to formulate goals and execute tactical plan	S	U			
2	Ability to manage a non-fire incident (vehicle accident, etc)	S	U			
3	Demonstrates knowledge of media relations at an incident	S	U			
4	Demonstrates knowledge of officer in coordinating incident resources and personnel for operational effectiveness	S	U			
5	Demonstrates knowledge of an accountability system, MAYDAY procedures, 2 in – 2 out policy and incident safety officer duties	S	U			
	INCIDENT REHABILITATION AND WELLNESS					
1	Knowledge of setting up a rehab area for incident personnel	S	U			
2	Ability of policy / need to facilitate critical stress debriefing	S	U			
3	Ability to report injury of personnel at scene, or exposure of personnel.	S	U			
4	Determines the need for EMS units on location and coordinates EMS resource assignments	S	U			
	POST INCIDENT ANALYSIS					
1	Participates in, or conducts a critique session in a formal/informal setting	S	U			
2	Demonstrates willingness to accept constructive comments regarding actual performance	S	U			
3	Demonstrates ability to take corrective measures to improve performance	S	U			

Appendix D

External Feedback Instrument Cover Letter (Sent via E-mail)

Dear Fire Service Colleague:

As you know, I am currently enrolled in the National Fire Academy's Executive Fire Officer Program. Following each course of this four-year commitment, I am required to complete an applied research project that addresses a current topic affecting the South Milwaukee Fire Department. The topic I have chosen for the Executive Development course is fire officer competency assessment. My preliminary research has shown that many occupational disciplines outside of the fire service utilize competency assessments as a way to both gauge the effectiveness of their personnel and to provide a career development path, as well.

To gather information regarding fire service competency assessment, I have created a short feedback instrument geared towards learning what programs other fire departments have in place for competency assessment and for preparing aspiring fire officers for promotion. I realize that your time is very valuable, so I have attempted to make the instrument as short and easy as possible.

The feedback instrument can be accessed at http://www.surveymonkey.com/s.asp?u=419383466702

You will notice that it contains "check-boxes" that will allow you to complete the survey in a relatively short amount of time. Although the results of this survey will be used in the completion of my research project, your identity will be kept completely confidential.

I would like to thank you in advance for completing this feedback instrument and helping me complete my research project. If you have any questions, please do not hesitate to e-mail me at knitter@ci.south-milwaukee.wi.us. My goal is to have all of the instruments returned to me no later than March 29, 2007.

Thank you, once again, for assisting me in my research efforts.

Sincerely,

JOSEPH G. KNITTER Fire Captain South Milwaukee Fire Department

Appendix E

External Feedback Instrument Executive Development - Applied Research Project (Recreated from actual SurveyMonkey.com format)

Thank you for agreeing to participate in this research project feedback instrument. Please answer each question to the best of your ability consistent with the answer selections provided. The findings of this instrument will be presented in the Applied Research Project (ARP) paper that results from this research. If you have any questions, please e-mail me at knitter@ci.south-milwaukee.wi.us.

What program(s) does your department have to prepare aspiring first-level company officers for future promotion? Officer Development Program Mentoring Program Self-Assessment System None provided Other (Please explain)								
If your department currently has a first-level company officer development or mentoring program, is the criteria for the program based on any of the following standards or guidelines? (select all that apply) NFPA 1021, Standard for Company Officer Professional Qualifications State Fire Officer 1 Curriculum Specific Fire Department Guidelines Other (Please Specify)								
Is completion of this program required for first-level company officer promotional eligibility? No								
Which of the following educational levels are required for eligibility for first-level company officer promotion? Master's Degree Associate's Degree None Other (Please Specify)								
Which, if any, of the following certifications are required for eligibility for first-level company officer promotion? State Firefighter 2 State Fire Inspector 1 State Fire Instructor 1 None Other (Please Specify)								
Does your department have a process in place for aspiring first-level officers to self-evaluate prior to participating in the promotional process? Yes No								

If yes, is the criteria for the self-evaluation based on any of the following standards or guidelines?								
NFPA 1021, Standard for Co	ompany O	fficer P	rofessio	onal				
Qualifications								
State Fire Officer 1 Curriculum Specific Fire Department Gu								
Other	indefines							
If no, do you feel that a Competency Assessment officers to determine their own personal level of promotional process?		nc <u>y p</u> rio		-	_	t-level		
If yes, do you believe the criteria for the self-evaluation should be based on any of the following								
standards or guidelines? NFPA 1021, Standard for Company Officer Professional								
Qualifications	лпрапу О	ilicei P	Totessic	niai				
State Fire Officer 1 Curricul								
Specific Fire Department Gu Other	iidelines							
This next section lists various competencies that may or may not be important to the development of a confident, competent company officer. Please look at this list and rate each competency accordingly. I have provided a scale from "Not Important" to "Very Important"								
with levels in between. I have also provided an believe are Not Applicable to a first-level comp			hose sub	ojects th	iat you i	may		
believe are two Applicable to a first-level comp	Not	.1.			Very			
	Importan	nt 2	2		Importa			
Incident Preplanning			\Box	4	5	N/A		
Emergency Communications								
Conducting Incident Size-up Activities								
Establishing an Incident Management System								
Emergency Scene Strategies & Tactics								
Incident Scene Rehab & Personnel Wellness								
Handling Citizens Complaints								
Conducting a Post-Incident Analysis / Critique								
Fire Inspection / Code Enforcement								
Building Construction								
Budgeting / Finance								
Department Policies								
Suggested Operating Guidelines								
City Ordinances / Codes								

I	Not Important				Very Important			
	1	2	3	4	5	N/A		
State Laws / Admin. Code (Fire Related)								
Pertinent NFPA Standards								
Understand the structure of City Government								
Conflict Resolution								
Hydraulics / Apparatus Operations								
Group Dynamics / Teamwork								
Employee Coaching / Counseling								
Conducting Fire Prevention / Pub. Ed. Programs								
Human Resources Issues - Fair Labor Standards Act								
Human Resources Issues - Family Medical Leave Act								
Human Resources Issues - American w/ Disabilities Ac	t 🗌							
Cultural Diversity								
Motivating Employees								
Developing Training Programs								
Delivering Training Programs								
Computer Literacy								
Composition Skills								

Once again, thank you for helping me gather research information for my applied research project.

Appendix F

External Feedback Instrument Recipients

The following departments, whose rank structures are similar to the South Milwaukee Fire Department, were asked to participate in the external feedback instrument. In most cases, the feedback instrument was sent to the Fire Chief, another Chief Fire Officer or the Training Officer who was requested to fill out the instrument. It is my belief that the response to the feedback instrument was provided by that person in an honest and objective manner.

- 1. Cudahy (WI) Fire Department
- 2. St. Francis (WI) Fire Department
- 3. Oak Creek (WI) Fire Department
- 4. Greendale (WI) Fire Department
- 5. Greenfield (WI) Fire Department
- 6. Franklin (WI) Department
- 7. West Allis (WI) Fire Department
- 8. Wauwatosa (WI) Fire Department
- 9. North Shore (WI) Fire Department
- 10. New Berlin (WI) Fire Department
- 11. Mequon (WI) Fire Department
- 12. Hales Corners (WI) Fire Department
- 13. Town of Brookfield (WI) Fire Department
- 14. Homer (AK) Fire Department
- 15. Beach Park (IL) Fire Department
- 16. Elgin (IL) Fire Department
- 17. Pleasantview (IL) Fire Protection District
- 18. Meridian (ID) Fire Department
- 19. Ashtabula (OH) Fire Department
- 20. Millbrae (CA) Fire Department
- 21. James Island (SC) Fire Department
- 22. Hermiston (OR) Fire Department
- 23. Rocky Mount (NC) Fire Department
- 24. Central Kitsap (WA) Fire & Rescue
- 25. Fairbanks (AK) Fire Department

Appendix G

Internal Feedback Instrument – Lieutenants Executive Development - Applied Research Project (Recreated from actual SurveyMonkey.com format)

Thank you for agreeing to participate in this research project feedback instrument. Please answer each question to the best of your ability consistent with the answer selections provided. The findings of this instrument will be presented in the Applied Research Project (ARP) paper that results from this research. If you have any questions, please e-mail me at knitter@ci.south-milwaukee.wi.us.

Which of the following educational levels are required for eligibility for first-level company
officer promotion? Master's Degree Associate's Degree Other (Please Specify) Bachelor's Degree None
Which, if any, of the following certifications are required for eligibility for first-level company officer promotion? State Firefighter 2 State Fire Inspector 1 None Other (Please Specify)
Do you feel that the members of the South Milwaukee Fire Department are being provided wit sufficient information to prepare themselves for the duties of the Lieutenant's position? Yes No
If you answered no, do you feel that a Competency Assessment Tool would be useful for aspiring first-level officers to determine their own personal level of competency prior to participating in a promotional process? Yes No
If yes, is the criteria for the self-evaluation based on any of the following standards or guidelines? NFPA 1021, Standard for Company Officer Professional Qualifications State Fire Officer 1 Curriculum Specific Fire Department Guidelines Other
<u> </u>

This next section lists various competencies that may or may not be important to the development of a confident, competent company officer. Please look at this list and rate each competency accordingly. I have provided a scale from "Not Important" to "Very Important" with levels in between. I have also provided an N/A choice for those subjects that you may believe are Not Applicable to a first-level company officer.

	Not				Very	
	Importai	nt 2	3	4	Importa 5	nt N/A
Incident Preplanning						
Emergency Communications						
Conducting Incident Size-up Activities						
Establishing an Incident Management System						
Emergency Scene Strategies & Tactics						
Incident Scene Rehab & Personnel Wellness						
Handling Citizens Complaints						
Conducting a Post-Incident Analysis / Critique						
Fire Inspection / Code Enforcement						
Building Construction						
Budgeting / Finance						
Department Policies						
Suggested Operating Guidelines						
City Ordinances / Codes						
State Laws / Admin. Code (Fire Related)						
Pertinent NFPA Standards						
Understand the structure of City Government						
Conflict Resolution						
Hydraulics / Apparatus Operations						
Group Dynamics / Teamwork						
Employee Coaching / Counseling						
Conducting Fire Prevention / Pub. Ed. Programs						
Human Resources Issues - Fair Labor Standards Act						
Human Resources Issues - Family Medical Leave Act	t 🗌					
Human Resources Issues - American w/ Disabilities A	Act 🗌					
Cultural Diversity						
Motivating Employees						
Developing Training Programs						
Delivering Training Programs						
Computer Literacy						
Composition Skills				П		

Do you believe you were adequately prepared what Lieutenant? Yes		irst reco		our pror don't k		0			
This last section deals with personal competency. I have listed the same criteria as above and ask that you perform a personal evaluation and respond with how well you believe you were prepared in each subject when you received your promotion to Lieutenant. I have provided a scale from "Not Well Prepared" to "Well Prepared" with levels in between. I have also provided an N/A choice for those subjects that you may believe are Not Applicable to when you were first promoted to Lieutenant.									
±	Not Well				Very We				
	Prepared 1	2	3	4	Prepared 5	n N/A			
Incident Preplanning		$\bar{\Box}$							
Emergency Communications									
Conducting Incident Size-up Activities									
Establishing an Incident Management System									
Emergency Scene Strategies & Tactics									
Incident Scene Rehab & Personnel Wellness									
Handling Citizens Complaints									
Conducting a Post-Incident Analysis / Critique									
Fire Inspection / Code Enforcement									
Building Construction									
Budgeting / Finance									
Department Policies									
Suggested Operating Guidelines									
City Ordinances / Codes									
State Laws / Admin. Code (Fire Related)									
Pertinent NFPA Standards									
Understand the structure of City Government									
Conflict Resolution									
Hydraulics / Apparatus Operations									
Group Dynamics / Teamwork									
Employee Coaching / Counseling									
Conducting Fire Prevention / Pub. Ed. Programs									
Human Resources Issues - Fair Labor Standards Act									
Human Resources Issues - Family Medical Leave Ac	t 🗌								
Human Resources Issues - American w/ Disabilities	Act 🗌								
Cultural Diversity									

Motivating Employees			
Developing Training Programs			
Delivering Training Programs			
Computer Literacy			
Composition Skills			

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Once again, thank you for helping me gather research information for my applied research project.

Appendix H

Internal Feedback Instrument – Captains Executive Development - Applied Research Project (Recreated from actual SurveyMonkey.com format)

Thank you for agreeing to participate in this research project feedback instrument. Please answer each question to the best of your ability consistent with the answer selections provided. The findings of this instrument will be presented in the Applied Research Project (ARP) paper that results from this research. If you have any questions, please e-mail me at knitter@ci.south-milwaukee.wi.us.

Which of the following educational levels are require officer promotion? Master's Degree Associate's Degree Other (Please Specify)	helor's Degree
	ired for eligibility for first-level company e Fire Officer 1 e Fire Instructor 1
Do you feel that the members of the South Milwauke sufficient information to prepare themselves for the d	
If you answered no, do you feel that a Competency A aspiring first-level officers to determine their own perparticipating in a promotional process?	
If yes, is the criteria for the self-evaluation based on a guidelines? NFPA 1021, Standard for Compar Qualifications State Fire Officer 1 Curriculum Specific Fire Department Guidelin Other	ny Officer Professional

This next section lists various competencies that may or may not be important to the development of a confident, competent company officer. Please look at this list and rate each competency accordingly. I have provided a scale from "Not Important" to "Very Important" with levels in between. I have also provided an N/A choice for those subjects that you may believe are Not Applicable to a first-level company officer.

Do you believe you were adequately prepared what Lieutenant? Yes		irst reco		our pror don't k		0			
This last section deals with personal competency. I have listed the same criteria as above and ask that you perform a personal evaluation and respond with how well you believe you were prepared in each subject when you received your promotion to Lieutenant. I have provided a scale from "Not Well Prepared" to "Well Prepared" with levels in between. I have also provided an N/A choice for those subjects that you may believe are Not Applicable to when you were first promoted to Lieutenant.									
±	Not Well				Very We				
	Prepared 1	2	3	4	Prepared 5	n N/A			
Incident Preplanning		$\bar{\Box}$							
Emergency Communications									
Conducting Incident Size-up Activities									
Establishing an Incident Management System									
Emergency Scene Strategies & Tactics									
Incident Scene Rehab & Personnel Wellness									
Handling Citizens Complaints									
Conducting a Post-Incident Analysis / Critique									
Fire Inspection / Code Enforcement									
Building Construction									
Budgeting / Finance									
Department Policies									
Suggested Operating Guidelines									
City Ordinances / Codes									
State Laws / Admin. Code (Fire Related)									
Pertinent NFPA Standards									
Understand the structure of City Government									
Conflict Resolution									
Hydraulics / Apparatus Operations									
Group Dynamics / Teamwork									
Employee Coaching / Counseling									
Conducting Fire Prevention / Pub. Ed. Programs									
Human Resources Issues - Fair Labor Standards Act									
Human Resources Issues - Family Medical Leave Ac	t 🗌								
Human Resources Issues - American w/ Disabilities	Act 🗌								
Cultural Diversity									

Motivating Employees			
Developing Training Programs			
Delivering Training Programs			
Computer Literacy			
Composition Skills			

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Once again, thank you for helping me gather research information for my applied research project.

Appendix I

Results of External Feedback Instrument

1. What program(s) does your depart	artment have to prepare aspiring first-level company officers for future pr	romotion?	
(Choose all that apply)			
	Response	Response	
	Percent	Total	
Officer Development Program	30.4%	7	
On-the-job Training	52.2%	12	
Mentoring Program	26.1%	6	
Self-Assessment System	4.3%	1	
None Provided (Skip to Question #4)	26.1%	6	
Other (Please Specify*)	17.4%	4	
	*Pay tuition for individual to attend the 5 courses required for Illinois Fire		
	Officer 1 certification.		
	We encourage (with educational allowance) our personnel to seek education		
	towards the State Fire Officer 1 Certification		
	Everyone is familiar with the promotional testing process study material and		
	has the opportunity to study "ahead"		
	I have asked and asked for the department to get guys trained up for the		
	position. I have also asked that we have some kind of ongoing training for the		
guys that are in the position. It hasn't happened yet. Now we are swinging			
	drivers into the officer position to save money.		
	Total Respondents	23	
	(skipped this question)	0	

2. If your department currently has	a first-level company officer development or mentoring program, is the	criteria			
for the program based on any of th	e following standards or guidelines? (Choose all that apply)				
Response R Percent					
NFPA 1021, Standard for					
Company Officer Professional	29.4%	5			
Qualifications					
State Fire Officer 1 Curriculum	29.4%	5			
Specific Fire Department	58.8%	10			
Guidelines	36.670	10			
Other (Please Specify*)	11.8%	2			
	None				
	Basically, you pass the test you know everything and you are thrust into the				
	seat and guess what, it's all about you Yeee Haww				
	Total Respondents	17			
	(skipped this question)	6			

3. Is completion of this program required for first-level company officer promotional eligibility?				
			Response	Response
			Percent	Total
Yes 43.8%				7
No			56.2%	9
Total Respondents			16	
	·	(skip	ped this question)	7

4. Which of the following education officer promotion?	nal levels do you believe should be required to be elig	ible for first-level	company
		Response	Response
		Percent	Total
Master's Degree		0%	0
Bachelor's Degree		0%	0
Associate's Degree		34.8%	8
None		56.5%	13
Other (Please Specify*)		8.7%	2
	FF1, OFF1, HEO		
	Pass an in house generated test, pass a oral presentation, pa scenarios and you are placed on a list for two years.	ss two of three	
	T	otal Respondents	23
	(skipp	ped this question)	0

5. Which of the following certification	tion levels do you believe should be required to be elig	ible for first-level	company
officer promotion?			
		Response	Response
		Percent	Total
State Firefighter 2		47.8%	11
State Fire Officer 1		52.2%	12
State Fire Inspector 1		4.3%	1
State Fire Instructor 1		26.1%	6
None		21.7%	5
Other (Please Specify*)		8.7%	2
	FF1, HEO or MPO		
	1 yr. in grade as a "driver"		
	Tot	tal Respondents	23
	(skippe	d this question)	0

6. Does your department have a process in place for aspiring first-level officers to self-evaluate prior to participating						
in the promotional process?						
	Response Response					
	Percent	Total				
Yes	13%	3				
No	87%	20				
	Total Respondents	23				
(skir	ped this question)	0				

7. If yes, is the criteria for the self-evaluation should be based on any of the following standards or guidelines?				
Response		Response		
		Percent	Total	
NFPA 1021, Standard for				
Company Officer Professional		25%	1	
Qualifications				
State Fire Officer 1 Curriculum		25%	1	
Specific Fire Department		75%	2	
Guidelines		/5%	3	
Other (Please Specify*)		25%	1	
	Just pass the in house tests			
	To	otal Respondents	3	
	(skipp	ed this question)	20	

Total Respondents

(skipped this question)

21

0

9. This next section lists various competencies that may or may not be important to the development of a confident, competent first-level company officer. Please look at this list and rate each competency accordingly. I have provided a scale from "Not Important" to "Very Important" with levels in between. I have also provided an N/A choice for those subjects that you may believe are Not Applicable to a first-level company officer.

those subjects that you may believe are Not Applicable to a first-level company officer.							
	Not Important	2	3	4	Very Important	N/A	Response Total
Incident Preplanning	0% (0)	17% (4)	17% (4)	26% (6)	39% (9)	0% (0)	3.87
Emergency Communications	0% (0)	0% (0)	4% (1)	17% (4)	78% (18)	0% (0)	4.74
Conducting Incident Size-up Activities	0% (0)	0% (0)	4% (1)	17% (4)	78% (18)	0% (0)	4.74
Establishing an Incident Management System	0% (0)	4% (1)	4% (1)	26% (6)	65% (15)	0% (0)	4.52
Emergency Scene Strategies & Tactics	0% (0)	0% (0)	0% (0)	26% (6)	74% (17)	0% (0)	4.74
Incident Scene Rehab & Personnel Wellness	0% (0)	9% (2)	26% (6)	39% (9)	26% (6)	0% (0)	3.83
Handling Citizens Complaints	0% (0)	4% (1)	26% (6)	39% (9)	30% (7)	0% (0)	3.96
Conducting a Post-Incident Critique & Analysis	0% (0)	13% (3)	57% (13)	22% (5)	9% (2)	0% (0)	3.26
Fire Inspection / Code Enforcement	4% (1)	17% (4)	48% (11)	26% (6)	4% (1)	0% (0)	3.09
Building Construction	0% (0)	0% (0)	13% (3)	43% (10)	43% (10)	0% (0)	4.30
Budgeting / Finance	9% (2)	43% (10)	39% (9)	9% (2)	0% (0)	0% (0)	2.48
Department Policies	0% (0)	4% (1)	0% (0)	35% (8)	61% (14)	0% (0)	4.52
Suggested Operating Guidelines	0% (0)	0% (0)	4% (1)	43% (10)	52% (12)	0% (0)	4.48
City Ordinances / Codes	0% (0)	22% (5)	39% (9)	26% (6)	13% (3)	0% (0)	3.30
State Laws / Admin. Code (Fire Related)	0% (0)	22% (5)	35% (8)	30% (7)	13% (3)	0% (0)	3.35
Pertinent NFPA Standards	0% (0)	13% (3)	30% (6)	35% (8)	22% (5)	0% (0)	3.65
Understanding the structure of City Government	4% (1)	30% (7)	26% (6)	30% (7)	9% (2)	0% (0)	3.09
Conflict Resolution	0% (0)	0% (0)	9% (2)	39% (9)	52% (12)	0% (0)	4.43
Hydraulics / Apparatus Operations	0% (0)	4% (1)	30% (7)	48% (11)	17% (4)	0% (0)	3.78
Group Dynamics / Teamwork	0% (0)	0% (0)	4% (1)	52% (12)	43% (10)	0% (0)	4.39
Employee Coaching / Counseling	0% (0)	9% (2)	0% (0)	39% (9)	52% (12)	0% (0)	4.35
Conducting Fire Prevention / Public Ed. Programs	0% (0)	9% (2)	35% (8)	48% (11)	9% (2)	0% (0)	3.57
Human Resources - Fair Labor Standards Act	0% (0)	26% (6)	43% (10)	26% (6)	4% (1)	0% (0)	3.09
Human Resources – Family Medical Leave Act	0% (0)	43% (10)	39% (9)	13% (3)	4% (1)	0% (0)	2.78
Human Resources – American w/ Disabilities Act	0% (0)	39% (9)	35% (8)	22% (5)	4% (1)	0% (0)	2.91

Question #9 Continued	Not Important	2	3	4	Very Important	N/A	Response Total
Cultural Diversity	0% (0)	17% (4)	30% (7)	22% (5)	26% (6)	4% (1)	3.59
Motivating Employees	0% (0)	4% (1)	4% (1)	13% (3)	74% (17)	4% (1)	4.64
Developing Training Programs	0% (0)	13% (3)	26% (6)	57% (13)	4% (1)	0% (0)	3.52
Delivering Training Programs	0% (0)	4% (1)	9% (2)	70% (16)	17% (4)	0% (0)	4.00
Computer Literacy	0% (0)	4% (1)	22% (5)	57% (13)	13% (3)	4% (1)	3.82
Composition Skills	0% (0)	0% (0)	26% (6)	57% (13)	13% (3)	4% (1)	3.86
Total Respondents					23		
(skipped this question)					0		

Results from Internal Feedback Instrument - Lieutenants

<u> </u>	nal levels do you believe should be required to be eligible for first-level	company
officer promotion?		
	Response	Response
	Percent	Total
Master's Degree	0%	0
Bachelor's Degree	0%	0
Associate's Degree	100%	3
None	0%	0
Other (Please Specify)	0%	0
	Total Respondents	3
	(skipped this question)	0

2. Which of the following certification levels do you believe should be required to be eligible for first-level company				
officer promotion?				
		Response	Response	
		Percent	Total	
State Firefighter 2		66.7%	2	
State Fire Officer 1		66.7%	2	
State Fire Inspector 1		33.3%	1	
State Fire Instructor 1		100%	3	
None		0%	0	
Other (Please Specify)		0%	0	
	To	otal Respondents	3	
	(skipp	ed this question)	0	

3. Do you feel that the members of the SMFD are being provided with sufficient information to prepare themselves					
for the duties of the Lieutenant's po	osition?				
	Response Resp				
Percent Tota					
Yes (Skip to Question #6)		0%	0		
No		100%	3		
Total Respondents			3		
	(skipp	ed this question)	0		

4. If you answered no, do you feel that a Competency Assessment Tool would be useful for aspiring first-le officers to determine their own personal level of competency prior to participating in a promotional process				
Response				
Percent				
Yes (Go to Question #5)	100%	3		
No (Skip to Question #6)	0%	0		
Total Respondents				
(skipped this question)				

5. If yes, do you believe the criteria guidelines?	a for the self-evaluation should be based on any of the	following standar	ds or	
		Response	Response	
		Percent	Total	
NFPA 1021, Standard for				
Company Officer Professional		100%	2	
Qualifications				
State Fire Officer 1 Curriculum		100%	3	
Specific Fire Department		100%	2	
Guidelines		100%	2	
Other (Please Specify)*		0%	1	
*IC procedures, dispatching apparatus techniques, general administrative				
	ops.			
	T	otal Respondents	3	
(skipped this question)				

6. This next section lists various competencies that may or may not be important to the development of a confident, competent first-level company officer. Please look at this list and rate each competency accordingly. I have provided a scale from "Not Important" to "Very Important" with levels in between. I have also provided an N/A choice for those subjects that you may believe are Not Applicable to a first-level company officer.

	Not Important	2	3	4	Very Important	N/A	Response Total
Incident Preplanning	0% (0)	0% (0)	67% (2)	33% (1)	0% (0)	0% (0)	3.33
Emergency Communications	0% (0)	0% (0)	0% (0)	0% (0)	100% (3)	0% (0)	5.00
Conducting Incident Size-up Activities	0% (0)	0% (0)	0% (0)	0% (0)	100% (3)	0% (0)	5.00
Establishing an Incident Management System	0% (0)	0% (0)	0% (0)	0% (0)	100% (3)	0% (0)	5.00
Emergency Scene Strategies & Tactics	0% (0)	0% (0)	0% (0)	0% (0)	100% (3)	0% (0)	5.00
Incident Scene Rehab & Personnel Wellness	0% (0)	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	4.00
Handling Citizens Complaints	0% (0)	0% (0)	67% (2)	0% (0)	33% (1)	0% (0)	3.67
Conducting a Post-Incident Critique & Analysis	0% (0)	0% (0)	33% (1)	67% (2)	0% (0)	0% (0)	3.67
Fire Inspection / Code Enforcement	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	0% (0)	3.00
Building Construction	0% (0)	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	4.00
Budgeting / Finance	0% (0)	33% (1)	67% (2)	0% (0)	0% (0)	0% (0)	2.67
Department Policies	0% (0)	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	4.00
Suggested Operating Guidelines	0% (0)	0% (0)	0% (0)	67% (2)	33% (1)	0% (0)	4.33
City Ordinances / Codes	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	0% (0)	3.00
State Laws / Admin. Code (Fire Related)	0% (0)	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	4.00
Pertinent NFPA Standards	0% (0)	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	4.00
Understanding the structure of City Government	0% (0)	0% (0)	67% (2)	33% (1)	0% (0)	0% (0)	3.33
Conflict Resolution	0% (0)	0% (0)	0% (0)	67% (2)	33% (1)	0% (0)	4.33
Hydraulics / Apparatus Operations	0% (0)	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	4.00
Group Dynamics / Teamwork	0% (0)	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	4.00
Employee Coaching / Counseling	0% (0)	0% (0)	33% (1)	67% (2)	0% (0)	0% (0)	3.67
Conducting Fire Prevention / Public Ed. Programs	0% (0)	33% (1)	33% (1)	0% (0)	33% (1)	0% (0)	3.33

7. Do you believe you were adequately prepared when you first received your promotion to Lieutenant?				
Response Percent				
Yes		33.3%	1	
No		67.7%	2	
I don't know		0%	0	
Total Respondents				
(skipped this question)				

8. This last section deals with personal competency. I have listed the same criteria as before and ask that you perform a personal evaluation and respond with how well you believe you were prepared in each subject when you first received your promotion to Lieutenant. I have provided a scale from "Not Prepared" to "Well Prepared" with levels in between. I have also provided an N/A choice for those subjects that you may believe are Not Applicable to when you were first promoted to Lieutenant.

	Not Prepared	2	3	4	Well Prepared	N/A	Response Total
Incident Preplanning	33% (1)	0% (0)	0% (0)	67% (2)	0% (0)	0% (0)	3.00
Emergency Communications	0% (0)	0% (0)	33% (1)	67% (2)	0% (0)	0% (0)	3.67
Conducting Incident Size-up Activities	0% (0)	33% (1)	0% (0)	33% (1)	33% (1)	0% (0)	3.67
Establishing an Incident Management System	0% (0)	33% (1)	0% (0)	33% (1)	33% (1)	0% (0)	3.67
Emergency Scene Strategies & Tactics	0% (0)	33% (1)	33% (1)	0% (0)	33% (1)	0% (0)	3.33
Incident Scene Rehab & Personnel Wellness	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	0% (0)	3.00
Handling Citizens Complaints	0% (0)	0% (0)	67% (2)	0% (0)	33% (1)	0% (0)	3.67
Conducting a Post-Incident Critique & Analysis	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	0% (0)	3.00
Fire Inspection / Code Enforcement	67% (2)	0% (0)	0% (0)	0% (0)	0% (0)	33% (1)	1.00
Building Construction	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	0% (0)	3.00
Budgeting / Finance	33% (1)	67% (2)	0% (0)	0% (0)	0% (0)	0% (0)	1.67
Department Policies	0% (0)	0% (0)	100% (3)	0% (0)	0% (0)	0% (0)	3.00

Question #8 Continued	Not Prepared	2	3	4	Well Prepared	N/A	Response Total
Suggested Operating Guidelines	0% (0)	0% (0)	33% (1)	67% (2)	0% (0)	0% (0)	3.67
City Ordinances / Codes	67% (2)	33% (1)	0% (0)	0% (0)	0% (0)	0% (0)	1.33
State Laws / Admin. Code (Fire Related)	33% (1)	0% (0)	67% (2)	0% (0)	0% (0)	0% (0)	2.33
Pertinent NFPA Standards	0% (0)	0% (0)	100% (3)	0% (0)	0% (0)	0% (0)	3.00
Understanding the structure of City Government	0% (0)	33% (1)	33% (1)	0% (0)	33% (1)	0% (0)	3.33
Conflict Resolution	0% (0)	0% (0)	67% (2)	0% (0)	33% (1)	0% (0)	3.67
Hydraulics / Apparatus Operations	0% (0)	0% (0)	33% (1)	0% (0)	67% (2)	0% (0)	4.33
Group Dynamics / Teamwork	0% (0)	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	4.00
Employee Coaching / Counseling	0% (0)	33% (1)	67% (2)	0% (0)	0% (0)	0% (0)	2.67
Conducting Fire Prevention / Public Ed. Programs	0% (0)	0% (0)	33% (1)	0% (0)	67% (2)	0% (0)	4.33
Human Resources - Fair Labor Standards Act	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	0% (0)	3.00
Human Resources – Family Medical Leave Act	0% (0)	33% (1)	67% (2)	0% (0)	0% (0)	0% (0)	2.67
Human Resources – American w/ Disabilities Act	33% (1)	67% (2)	0% (0)	0% (0)	0% (0)	0% (0)	1.67
Cultural Diversity	0% (0)	33% (1)	33% (1)	0% (0)	33% (1)	0% (0)	3.33
Motivating Employees	33% (1)	0% (0)	67% (2)	0% (0)	0% (0)	0% (0)	2.33
Developing Training Programs	0% (0)	67% (2)	33% (1)	0% (0)	0% (0)	0% (0)	2.33
Delivering Training Programs	0% (0)	33% (1)	67% (2)	0% (0)	0% (0)	0% (0)	2.67
Computer Literacy	33% (1)	0% (0)	0% (0)	33% (1)	33% (1)	0% (0)	3.33
Composition Skills	0% (0)	33% (1)	33% (1)	0% (0)	33% (1)	0% (0)	3.33
Total Respondents					3		
(skipped this question)						0	

Results from Internal Feedback Instruments – Captains

<u> </u>	nal levels do you believe should be required to be eligible for first-level	company
officer promotion?		
	Response	Response
	Percent	Total
Master's Degree	0%	0
Bachelor's Degree	0%	0
Associate's Degree	100%	3
None	0%	0
Other (Please Specify)	0%	0
	Total Respondents	3
(skipped this question)		

2. Which of the following certification levels do you believe should be required to be eligible for first-level company				
officer promotion?				
		Response	Response	
		Percent	Total	
State Firefighter 2		66.7%	2	
State Fire Officer 1		100%	3	
State Fire Inspector 1		33.3%	1	
State Fire Instructor 1		100%	3	
None		0%	0	
Other (Please Specify)		0%	0	
	T	otal Respondents	3	
	(skip	ped this question)	0	

3. Do you feel that the members of the SMFD are being provided with sufficient information to prepare themselves for the duties of the Lieutenant's position?				
	Response	Response		
	Percent	Total		
Yes (Skip to Question #6)	0%	0		
No	100%	3		
Total Respondents				
(skipped this question)				

4. If you answered no, do you feel that a Competency Assessment Tool would be useful for aspiring first-le officers to determine their own personal level of competency prior to participating in a promotional process				
Response				
Percent				
Yes (Go to Question #5)		100%	3	
No (Skip to Question #6)		0%	0	
Total Respondents			3	
(skipped this question)			0	

		Response	Response
		Percent	Total
NFPA 1021, Standard for			
Company Officer Professional		100%	3
Qualifications			
State Fire Officer 1 Curriculum		100%	3
Specific Fire Department		100%	2
Guidelines		100%	3
Other (Please Specify)		0%	0
	To	tal Respondents	3
	(skippe	ed this question)	0

6. This next section lists various competencies that may or may not be important to the development of a confident, competent first-level company officer. Please look at this list and rate each competency accordingly. I have provided a scale from "Not Important" to "Very Important" with levels in between. I have also provided an N/A choice for those subjects that you may believe are Not Applicable to a first level company officer.

those subjects that you may believe are Not Applicable to a first-level company officer.

	Not Important	2	3	4	Very Important	N/A	Response Total
Incident Preplanning	0% (0)	0% (0)	0% (0)	0% (0)	100% (3)	0% (0)	4.00
Emergency Communications	0% (0)	0% (0)	0% (0)	33% (1)	67% (2)	0% (0)	4.67
Conducting Incident Size-up Activities	0% (0)	0% (0)	0% (0)	0% (0)	100% (3)	0% (0)	5.00
Establishing an Incident Management System	0% (0)	0% (0)	0% (0)	0% (0)	100% (3)	0% (0)	5.00
Emergency Scene Strategies & Tactics	0% (0)	0% (0)	0% (0)	0% (0)	100% (3)	0% (0)	5.00
Incident Scene Rehab & Personnel Wellness	0% (0)	0% (0)	67% (2)	33% (1)	0% (0)	0% (0)	3.33
Handling Citizens Complaints	0% (0)	0% (0)	33% (1)	67% (2)	0% (0)	0% (0)	3.67
Conducting a Post-Incident Critique & Analysis	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	0% (0)	3.00
Fire Inspection / Code Enforcement	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	0% (0)	3.00
Building Construction	0% (0)	0% (0)	0% (0)	0% (0)	100% (3)	0% (0)	5.00
Budgeting / Finance	0% (0)	0% (0)	67% (2)	33% (1)	0% (0)	0% (0)	3.33
Department Policies	0% (0)	0% (0)	0% (0)	0% (0)	100% (3)	0% (0)	5.00
Suggested Operating Guidelines	0% (0)	0% (0)	0% (0)	0% (0)	100% (3)	0% (0)	5.00
City Ordinances / Codes	0% (0)	0% (0)	0% (0)	67% (2)	33% (1)	0% (0)	4.33
State Laws / Admin. Code (Fire Related)	0% (0)	0% (0)	0% (0)	67% (2)	33% (1)	0% (0)	4.33
Pertinent NFPA Standards	0% (0)	0% (0)	0% (0)	67% (2)	33% (1)	0% (0)	4.33
Understanding the structure of City Government	0% (0)	0% (0)	33% (1)	67% (2)	0% (0)	0% (0)	3.67
Conflict Resolution	0% (0)	0% (0)	0% (0)	100% (3)	0% (0)	0% (0)	4.00
Hydraulics / Apparatus Operations	0% (0)	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	4.00
Group Dynamics / Teamwork	0% (0)	0% (0)	0% (0)	100% (3)	0% (0)	0% (0)	4.00
Employee Coaching / Counseling	0% (0)	0% (0)	0% (0)	100% (3)	0% (0)	0% (0)	4.00
Conducting Fire Prevention / Public Ed. Programs	0% (0)	0% (0)	33% (1)	67% (2)	0% (0)	0% (0)	3.67

Question #6 continued	Not Important	2	3	4	Very Important	N/A	Response Total			
Human Resources - Fair Labor Standards Act	0% (0)	0% (0)	0% (0)	100% (3)	0% (0)	0% (0)	4.00			
Human Resources – Family Medical Leave Act	0% (0)	0% (0)	0% (0)	100% (3)	0% (0)	0% (0)	4.00			
Human Resources – American w/ Disabilities Act	0% (0)	0% (0)	0% (0)	100% (3)	0% (0)	0% (0)	4.00			
Cultural Diversity	0% (0)	0% (0)	33% (1)	67% (2)	0% (0)	0% (0)	3.67			
Motivating Employees	0% (0)	0% (0)	33% (1)	67% (2)	0% (0)	0% (0)	3.67			
Developing Training Programs	0% (0)	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	4.00			
Delivering Training Programs	0% (0)	0% (0)	0% (0)	67% (2)	33% (1)	0% (0)	4.33			
Computer Literacy	0% (0)	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	4.00			
Composition Skills	0% (0)	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	4.00			
Total Respondents							3			
			(skipped this question)							

7. Do you believe you were adequately prepared when you first received your promotion to Lieutenant?							
		Response Percent	Response Total				
Yes		66.7%	2				
No		33.3%	1				
I don't know		0%	0				
Total Respondents							
	(skipped	this question)	0				

8. This last section deals with personal competency. I have listed the same criteria as before and ask that you perform a personal evaluation and respond with how well you believe you were prepared in each subject when you first received your promotion to Lieutenant. I have provided a scale from "Not Prepared" to "Well Prepared" with levels in between. I have also provided an N/A choice for those subjects that you may believe are Not Applicable to when you were first promoted to Lieutenant.

	Not Important	2	3	4	Very Important	N/A	Response Total
Incident Preplanning	0% (0)	0% (0)	67% (2)	33% (1)	0% (0)	0% (0)	3.33
Emergency Communications	0% (0)	0% (0)	67% (2)	0% (0)	33% (1)	0% (0)	3.67
Conducting Incident Size-up Activities	0% (0)	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	4.00
Establishing an Incident Management System	0% (0)	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	4.00
Emergency Scene Strategies & Tactics	0% (0)	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	4.00
Incident Scene Rehab & Personnel Wellness	0% (0)	67% (2)	0% (0)	33% (1)	0% (0)	0% (0)	2.67
Handling Citizens Complaints	0% (0)	0% (0)	67% (2)	33% (1)	0% (0)	0% (0)	3.33
Conducting a Post-Incident Critique & Analysis	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	0% (0)	3.00
Fire Inspection / Code Enforcement	0% (0)	67% (2)	0% (0)	33% (1)	0% (0)	0% (0)	2.67
Building Construction	0% (0)	0% (0)	0% (0)	67% (2)	33% (1)	0% (0)	4.33
Budgeting / Finance	0% (0)	67% (2)	33% (1)	0% (0)	0% (0)	0% (0)	2.33
Department Policies	0% (0)	0% (0)	0% (0)	0% (0)	100% (3)	0% (0)	5.00

Question #8 Continued	Not Important	2	3	4	Very Important	N/A	Response Total
Suggested Operating Guidelines	0% (0)	0% (0)	0% (0)	0% (0)	100% (3)	0% (0)	5.00
City Ordinances / Codes	0% (0)	0% (0)	33% (1)	67% (2)	0% (0)	0% (0)	3.67
State Laws / Admin. Code (Fire Related)	0% (0)	0% (0)	67% (2)	33% (1)	0% (0)	0% (0)	3.33
Pertinent NFPA Standards	0% (0)	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	4.00
Understanding the structure of City Government	0% (0)	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	4.00
Conflict Resolution	0% (0)	0% (0)	67% (2)	33% (1)	0% (0)	0% (0)	3.33
Hydraulics / Apparatus Operations	0% (0)	0% (0)	0% (0)	33% (1)	67% (2)	0% (0)	4.67
Group Dynamics / Teamwork	0% (0)	0% (0)	67% (2)	33% (1)	0% (0)	0% (0)	3.33
Employee Coaching / Counseling	0% (0)	0% (0)	100% (3)	0% (0)	0% (0)	0% (0)	3.00
Conducting Fire Prevention / Public Ed. Programs	0% (0)	0% (0)	67% (2)	0% (0)	33% (1)	0% (0)	3.67
Human Resources - Fair Labor Standards Act	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	0% (0)	3.00
Human Resources – Family Medical Leave Act	0% (0)	0% (0)	33% (1)	33% (1)	0% (0)	33% (1)	3.50
Human Resources – American w/ Disabilities Act	0% (0)	67% (2)	33% (1)	0% (0)	0% (0)	0% (0)	2.33
Cultural Diversity	0% (0)	67% (2)	33% (1)	0% (0)	0% (0)	0% (0)	2.33
Motivating Employees	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	0% (0)	3.00
Developing Training Programs	0% (0)	0% (0)	0% (0)	67% (2)	33% (1)	0% (0)	4.33
Delivering Training Programs	0% (0)	0% (0)	0% (0)	67% (2)	33% (1)	0% (0)	4.33
Computer Literacy	0% (0)	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	4.00
Composition Skills	0% (0)	0% (0)	33% (1)	33% (1)	33% (1)	0% (0)	4.00
Total Respondents							3
					(skipped this	question)	0

Appendix L

South Milwaukee Fire Department

Competency Assessment Tool (CAT)

This Competency Assessment Tool (CAT) outlines the major areas of competence an effective fire officer must have. It's primary use is as a self-assessment tool that can be used to assess an individuals personal level of competence and performance as a fire officer. The results can also be used to develop a plan for career improvement and advancement. Personnel are to evaluate their understanding of each of the following subject areas (competencies) and rate themselves on a scale of 1, No Understanding, to 5, Good Understanding, according to the following criteria:

- (1) Candidate has no experience with or prior exposure to the listed competency (No Understanding).
- (2) Candidate has minimal previous experience with or exposure to the competency and needs significant improvement in practicing it.
- (3) Candidate has previous experience with and exposure to the competency and is capable of performing it but does not do so regularly and would require assistance and/or direct supervision.
- (4) Candidate has previous experience with and exposure to the competency and is capable of performing it regularly, but would require assistance and/or direct supervision.
- (5) Candidate has significant previous experience with and exposure to the competency and is very capable of performing it on a regular basis without assistance or direct supervision (Good Understanding).

Name:	No Understanding	< -		->	Good Understanding
The candidate must understand:	1	2	3	4	5
The organizational structure of the department; geographical configuration and characteristics of the primary and mutual aid response areas.					
Departmental operating procedures for administration, emergency operations, incident management systems, and safety.					
How to establish personnel assignments to maximize efficiency, given knowledge, training, and experience of the members available in accordance with department policies and procedures and established staffing procedures and requirements.					
Departmental budget process, including the City Purchase Policy (purchase orders / check requisitions)					
The preparation of a budget request, so that the request is in the proper format and is supported with data.					
Information management procedures including payroll records, injury recording and Firehouse Software use					

	1	2	3	4	5
Team building & methods used by supervisors to obtain					
cooperation within a group of subordinates.			Ш		
The rights of management and members (Weingarten &					
Loudermill Rights, Just Cause & the Seven Standards of			Ш		
Discipline)					
The Fair Labor Standards Act (FLSA), the importance of					
the 27day, 216 hour work cycle and working conditions that		Ш	Ш		
impact an employees FLSA work hours.					
The State of WI and Federal Family Medical Leave Acts		_	_		
(FMLA), as well as the City's FMLA Policy and the		Ш	Ш		Ш
differences between them.					
The American With Disabilities Act (ADA) and the					
Supervisors role in assuring compliance and "Reasonable		Ш	Ш		Ш
Accomodation".					
Generally accepted ethical practices, including the City's					
Ethics Policy.					
How to manage diversity – race, ethnicity, gender, sexual					
orientation, socio-economic status, culture, age, physical			Ш		
ability and religious, political and other beliefs.					
The bargaining agreement between Local 1633 & the City					
and the process used in the negotiation process including		Ш	Ш		
the mediation and arbitration steps.					
Department Policies – Sick Leave, Vacation, Compensatory					
Time, Uniforms, Trades, Harassment, Etc.					
The ability to effectively communicate (write reports, letters, and memos) utilizing word processing and e-mail					
			ш		Ш
programs. The ability to effectively operate at all levels in the incident					
management system and maintain personnel accountability		П			
through use of the PASSPORT System.					Ш
The ability to assign tasks or responsibilities to company					
members, given an assignment at an emergency operation,					
so that the instructions are complete, clear, and concise;					
safety considerations are addressed; and the desired					
outcomes are conveyed.					
The Mutual Aid Box Alarm System (MABAS), including					
department-specific run cards and the resources assigned to					
each response level.					
The ability to assign tasks or responsibilities to company					
members, given an assignment under non-emergency					
conditions at a station or other work location, so that the					
instructions are complete, clear, and concise; safety			Ш		
considerations are addressed; and the desired outcomes are					
conveyed.					
How to conduct a training evolution, given department					
training policies and procedures, so that the evolution is					
performed in accordance with safety plans, efficiently, and					
as directed.			1		

	1	2	3	4	5
The signs and symptoms of member-related problems, causes of stress in emergency services personnel, and adverse effects of stress on the performance of emergency service personnel and the correct course of action for a member in need of assistance.					
How to coordinate the completion of assigned tasks and projects around the fire station, given a list of projects and tasks and the job requirements of subordinates, so that the assignments are prioritized, a plan for the completion of each assignment is developed, and members are assigned to specific tasks and supervised during the assignments.					
How to initiate action on a community need, given policies and procedures, so that the need is addressed based on community demographics and available service organizations.					
How to initiate action to a citizen's concern, given policies and procedures, so that the concern is answered or referred to the correct individual for action and all policies and procedures are complied with.					
How to respond to a public inquiry, given policies and procedures, so that the inquiry is answered accurately, courteously, and in accordance with applicable policies and procedures including the State of Wisconsin Open Records Law, the City's Record's Retention Policy and the Health Insurance Portability and Accountability Act (HIPAA).					
Prepare community awareness programs to enhance the quality of life by developing nontraditional services that provide for increased safety, injury prevention, and convenient public services.					
How to deliver a public education program so that the intended message is conveyed clearly and in line with the contents of the fire department's public education program as it relates to the target audience.					
How to recommend changes to existing departmental policies and/or implement a new departmental policy at the compartment level, given a new departmental policy, so that the policy is communicated to and understood by all department members.					
How to execute routine company-level administrative functions, given forms and record management systems, so that the reports and logs, including daily roll call logs and FLSA forms, are complete and files are maintained in accordance with policies and procedures.					
How to determine the point of origin and preliminary cause of a fire, given a fire scene, photographs, diagrams, pertinent data and/or sketches, to determine if arson is suspected.					
The common causes of fire, fire growth and development, and policies and procedures for requesting investigators from local resources and the State Arson Bureau.					

	1	2	3	4	5
How to secure an incident scene so that unauthorized	1				3
persons can recognize the perimeters of the scene and are kept from restricted areas, and all evidence or potential evidence is protected from damage or destruction.					
How to evaluate available information, given a fire incident, observations, and interviews of first-arriving members and other individuals involved in the incident, so that a preliminary cause of the fire is determined, reports are completed, and, if required, the scene is secured and all pertinent information is turned over to an investigator.					
How to develop a pre-incident plan, given an assigned facility and preplanning policies, procedures, and forms, so that all required elements are identified and the approved forms are completed and processed in accordance with policies and procedures.					
Elements of a size-up, standard operating procedures for emergency operations, and fire behavior and develop an initial action plan, given size-up information for an incident and assigned emergency response resources, so that resources are deployed to control the emergency.					
How to utilize the IDEAL Size-Up Model to provide initial arrival communications at an emergency incident scene.					
How to implement an action plan at an emergency operation, given assigned resources, type of incident, and a preliminary plan, so that resources are deployed to mitigate the situation.					
How to develop and conduct a post-incident analysis, given a single unit incident and post-incident analysis procedures so that all required critical elements are identified and communicated, and the approved forms are completed and processed in accordance with policies and procedures.					
The application of safety regulations at the company level, given safety policies and procedures, so that required reports are completed, in-service training is conducted, and member responsibilities are conveyed.					
How to conduct an initial accident investigation, given an incident and investigation forms, so that the incident is documented and reports are processed in accordance with department / city and insurance company policies and procedures.					
How to prepare a concise report for transmittal to a supervisor, given fire department record(s) and a specific request for details such as trends, variances, or other topics.					
The City Fire Prevention Code and City ordinances / State laws applicable to the fire department.					
The procedures for conducting fire inspections, given a list of inspectable occupancies, so that all hazards, including hazardous materials, are identified, approved forms are completed, and approved action is initiated.					